IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF ALABAMA NORTHERN DIVISION

JIMMY FRANK CAMERON,)
#105591)
)
Plaintiff,)
VS.) CASE NO.: 2:07-CV-35-WHA
STATE OF ALABAMA, et al.)
Defendants.	,)

JOINT SPECIAL REPORT

COMES NOW, the State of Alabama, by and through Attorney General Troy King, and in accordance with this Honorable Court's Order of January 10, 2007, does hereby submit the following Special Report.

PARTIES

- 1. The Plaintiff, Jimmy Frank Cameron, AIS# 105591, ("Mr. Cameron") is an Alabama Department of Corrections ("ADOC") inmate, who is presently incarcerated at Bullock County Correctional Facility ("Bullock") in Union Springs, Alabama.
- 2. Mr. Cameron has named the following Defendants:
 - a. Troy King ("Attorney General King"), Attorney General of the State of Alabama.
 - b. The Alabama Department of Corrections ("Corrections").

PLAINTIFF'S ALLEGATIONS AND DEMANDS

Mr. Cameron seeks declaratory relief and alleges in his complaint that Defendants have violated his constitutional rights. Specifically, Mr. Cameron alleges:

- 1. Ala. Code § 15-20-20, et seq. (1975), otherwise known as "The Community Notification Act" ("the Act") violates Mr. Cameron's due process rights because application of the Act would deprive Mr. Cameron of life, liberty, property, and reputation.
- 2. The Act violates the "Ex Post Facto clause of Article 1, § 10 of the United States Constitution," by "punishing Plaintiff more than once for one crime that happened thirty years ago" and by classifying the inmate as a sex offender after his conviction.
- 3. The Act as applied to him violates his Eighth Amendment rights to be free from cruel and unusual punishment.

DEFENDANTS' EXHIBITS

- Exhibit A Alabama Board of Pardons and Paroles Report of Investigation dated December 10, 1991.
- Exhibit B Transcript of Record in Franklin County dated
 December 23, 1991.
- 3. Exhibit C Affidavit from Ann Gault, Board Operations

 Manager for the Alabama Board of Pardons and Paroles.

4. Exhibit D - ADOC Admin. Reg. No. 400 "Classification of Inmates," and Inmate Cameron's classification.

DEFENDANTS' RESPONSE

- 1. Insofar as Mr. Cameron seeks monetary damages, Defendant
 Attorney General King, named in his official capacity, is immune by
 virtue of sovereign immunity.
- 2. Defendants deny violating Mr. Cameron's constitutional rights.
- 3. Defendants request that this Honorable Court consider this report as a Motion for Summary Judgment at such time when this Honorable Court sees fit.

SUMMARY JUDGMENT STANDARD

Summary judgment is proper if the pleadings, affidavits and documents submitted to the court show that there is no genuine issue of material fact. Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 249-250 (1986). Once the movant has established that there is no genuine issue, then the burden shifts to the non-movant to rebut the movant's prima facie showing. Celotex Corp. v. Catrett, 477 U.S. 323 (1986). Unless the non-movant can submit substantial evidence that a genuine issue of material fact does exist, the movant is entitled to summary judgment. Id. Merely submitting restated allegations of the complaint is not sufficient to meet the non-movant's burden. Morisky v. Broward County, 80 F.3d. 445, 448-449 (11th Cir. 1996). This case is ripe for summary judgment because

there is no genuine issue of fact to Mr. Cameron's claims and the Defendants are entitled to judgment as a matter of law.

STATEMENT OF UNDISPUTED FACTS

Mr. Cameron carefully fails to disclose any of his criminal history in his complaint against the Defendants. Mr. Cameron has a lifelong criminal history that is rather lengthy. (Ex. A) However, Defendants will attempt to focus only on those crimes that influence Mr. Cameron's status as a criminal sex offender and the necessity to classify him as a criminal sex offender.

On May 14, 1976, a then twenty-seven-year-old Jimmy Frank Cameron was convicted of a Crime Against Nature (Sodomy) in Escambia County Circuit Court (Ex. A). Mr. Cameron was sentenced to 10 years imprisonment. (Ex. A). However, between 1967 and present, Mr. Cameron has been convicted of approximately 13 felony offenses, including Grand Larceny, multiple counts of Burglary, Escape, Theft of Property, Aggravated Assault, Arson, Felony DUI, and Promoting Prison Contraband. (Ex. A).

On December 16, 1991, Mr. Cameron was convicted of Burglary 2nd (CC-91-086) in Franklin County Circuit Court. (Ex. B). Based on his status as a habitual and violent offender, Mr. Cameron was sentenced to life imprisonment. (Ex. B). Mr. Cameron is currently housed at Bullock County Correctional Facility. The inmate was denied parole on March 6,

2007, and is not scheduled for another parole hearing until March 2009. (Ex. C). Mr. Cameron was classified as a sex offender for purposes of ADOC internal classification based on: the ADOC Corrections Classifications Manual, ADOC Admin. Reg. No. 400 "Classification of Inmates," and his criminal background. (Ex. D). Mr. Cameron has remained classified as a sex offender for purposes of ADOC since 1996. (Ex. D).

Obviously, the classification as a sex offender is based on the 1976 conviction for the Crime Against Nature (Sodomy), an offense clearly recognized as a registration offense under Alabama Code § 13A-11-200 and now governed by Ala. Code § 15-20-20, et seq. (1975), otherwise known as "The Community Notification Act".

ARGUMENT OF FACT AND LAW

From the outset, the State asserts that all legislative enactments, including the Community Notification Act ("the Act"), are presumed to be constitutional. Town of Vance v. City of Tuscaloosa, 661 So. 2d 739, 742 (Ala. 1995). In Home Indemnity Co. v. Anders, 459 So.2d 836 (Ala.1984), the Alabama Supreme Court stated:

"In determining whether [an] act is constitutional, we are bound by the following presumption:

"'[I]n passing upon the constitutionality of a legislative act, the courts uniformly approach the question with every presumption and intendment in favor of its validity, and seek to sustain rather than strike down the enactment of a coordinate branch of government. All these principles are embraced in

the simple statement that it is the recognized duty of the court to sustain the act unless it is clear beyond reasonable doubt that it is violative of the fundamental law."

459 So.2d at 840.

In his complaint, the Plaintiff contends that the Act violates the Ex Post Facto and Due Process clauses, his Eighth Amendment right to be free from cruel and unusual punishment, and his rights as guaranteed by parallel clauses of the Alabama Constitution of 1901. These contentions, however, are untenable in the light of existing law.

I. The Plaintiff has no right to individualized procedural due process prior to enforcement of the Community Notification Act.

The Due Process Clause of the Fourteenth Amendment to the United States Constitution provides that no state "shall deprive any person of life, liberty, or property without due process of law." To succeed on his procedural due process claim, Cameron must establish that (1) the Community Notification Act deprives him of a protected liberty interest, and (2) the procedures accompanying the deprivation are constitutionally inadequate. Kentucky Department of Corrections v. Thompson, 490 U.S. 454, 460, 109 S.Ct. 1904, 1908 (1989). Under the facts of this case, the plaintiff has failed to demonstrate a likelihood of success on the merits of his claim that the Act deprives him of a protected liberty or property interest in violation of his due process rights.

In this instance, the Plaintiff is not entitled to procedural due process because the enforcement of the Act would not deprive him of a property right or any other legally protected liberty interest. Although the Act strictly places restrictions on where the plaintiff may reside and work and with whom he may live, persons found to have committed a criminal sex offense have a reduced expectation of privacy because of the public's interest in safety and in the effective operation of government. Moreover, the danger of recidivism posed by criminal sex offenders and the protection of the public from these offenders is a paramount concern or interest to government.

The restrictions set forth in the Act do not contravene principles of procedural due process under the Constitution. The restrictions apply to all offenders who have been convicted of certain criminal sex crimes, regardless of what estimates of future dangerousness might be proved in individualized hearings. Once legislative classifications have been determined, additional procedures are unnecessary, because the statute does not provide exemptions for individuals who seek to prove that they are not individually dangerous or likely to re-offend.

Additionally, the Act does not allow the State to physically invade or otherwise appropriate the plaintiff's property. Even if enforcing the Act were to deprive the plaintiff of his property, he nonetheless has no right to procedural due process in this case, because no such right attends legislative enactments—such as the Community Notification Act—that affect a general class of persons—such as a class comprised of convicted sex offenders. "When a legislature enacts a law ... that affects a general

class of persons, all of those persons have received procedural due process by the legislative process itself and they have no right to individual attention. The challenges to such laws ... must be based on their substantive compatibility with constitutional guarantees." United States v. LULAC, 793 F.2d 636, 648 (5th Cir. 1986). See also Atkins v. Parker, 472 U.S. 115, 129-30, 105 S. Ct. 2520, 2529 (1985); Richmond Boro Gun Club, Inc. v. City of New York, 97 F.3d 681, 689 (2nd Cir. 1996); Jackson Court Condominiums, Inc. v. City of New Orleans, 874 F.2d 1070, 1074 (5th Cir. 1989); Gillespie v. City of Indianapolis, 13 F. Supp. 2d 811, 825 (S.D. Ind. 1998); Sammy's of Mobile, Ltd. v. City of Mobile, 928 F. Supp. 1116, 1123 (S.D. Ala. 1996); 2 Rotunda & Nowak, Treatise on Constitutional Law: Substance and Procedure § 17.8 at 646 (2d ed. 1992). This principle derives from the U.S. Supreme Court's decision in Bi-Metallic Investment Co. v. State Bd. of Equalization, 239 U.S. 441, 36 S. Ct. 141 (1915), in which Justice Holmes, writing for the Court, stated:

"When a rule of conduct applies to more than a few people, it is impracticable that everyone should have a direct voice in its adoption. The Constitution does not require all public acts to be done in town meeting or an assembly of the whole. General statutes within the state power are passed that affect the person or property of individuals, sometimes to the point of ruin, without giving them a chance to be heard. Their rights are protected in the only way that they can be in a complex society, by their power, immediate or remote, over those who make the rule."

239 U.S. at 445, 36 S. Ct. at 142.

Finally, even if the plaintiff were generally entitled to procedural due process, he is not so entitled in this case because there is no factual dispute as to the applicability of the Act to the plaintiff under his current circumstances. "Generally, if government action will deprive an individual of a significant property interest, that individual is entitled to an opportunity to be heard. ... However, a hearing is not required if there is no factual dispute." Sec. and Exch. Comm'n v. Elliott, 953 F.2d 1560, 1566 (11th Cir. 1992) (citing Codd v. Velger, 429 U.S. 624, 97 S. Ct. 882 (1977) (emphasis added). See also Oklahoma Educ. Ass'n v. Alcoholic Beverage Laws Enforcement Comm'n, 889 F.2d 929, 936 (10th Cir. 1989); 2 Rotunda & Nowak, Treatise on Constitutional Law: Substance and Procedure § 17.8 at 645-46 (2d ed. 1992). In the present case, there is simply no factual dispute to be resolved. In 1976, the plaintiff was convicted of Sodomy. (Ex. A.)

Section 15-20-21(1) of the Code defines an adult criminal sex offender as "A person convicted of a criminal sex offense, including a person who has pleaded nolo contendere to a criminal sex offense, regardless of whether adjudication was withheld." Ala. Code § 15-20-21(1) (Supp. 2005). In this instance, the facts relate to Sodomy which is a criminal sex offense under Alabama law. See Ala. Code § 15-20-21 (4)(b) (Supp. 2005). Because it is undisputable that the terms of the Act plainly apply to the plaintiff, there is no danger that the provisions of the Act will be wrongfully applied to him. Thus, there is no need to conduct

a hearing or take any further steps—i.e. to give the plaintiff procedural due process—before the Act's provisions are brought to bear on the plaintiff.

Moreover, substantive due process does not appear to be implicated as Cameron has failed to demonstrate the existence of a legitimate privacy interest in preventing compilation and dissemination of accurate information that is already, albeit less conveniently, available in the public domain. In Smith v. Doe, 538 U.S. 84, 123 S.Ct. 1140 (2003), the Court stated: 'The purpose and the principal effect of notification are to inform the public for its own safety, not to humiliate the offender. Widespread public access is necessary for the efficacy of the scheme, and the attendant humiliation is but a collateral consequence of a valid regulation.'" Smith, 538 U.S. at [99], 123 S.Ct. at 1150 (2003).

In the light of the foregoing, the State submits that there is no genuine issue of material fact and there is not a reasonable likelihood that Cameron will succeed on the merits of his substantive due process claim.

II. The Community Notification Act does not violate either the Ex Post Facto or Bill of Attainder Clauses of the United States Constitution.

Mr. Cameron contends that the Community Notification Act imposes unconstitutional punishment under the Ex Post Facto and Bill of Attainder Clauses. The Ex Post Facto Clause directs that the government may not apply a law retroactively that inflicts a greater punishment, than the law annexed to the crime, when committed." <u>Calder v. Bull</u>, 3 U.S.

386, 390, 1 L.Ed. 648 (1798). Under the Bill of Attainder Clause, legislatures are forbidden to engage in "[l]egislative acts, no matter what their form, that apply either to named individuals or to easily ascertainable members of a group in such a way as to inflict punishment on them without a judicial trial." <u>United States v. Brown</u>, 381 U.S. 437, 448-49, 85 S.Ct. 1707, 1715 (1965).

In <u>Smith v. Doe</u>, 538 U.S. 84 (2003), the Court addressed an Ex Post Facto challenge to the Alaska Sex Offender Registration Act, one similar to the Alabama Community Notification Act in both its registration and notification requirements. Specifically, the Court "considered a claim that a sex offender registration and notification law constitutes retroactive punishment forbidden by the Ex Post Facto Clause." <u>Smith</u>, 538 U.S. at 92. The Court held that "[t]he [Alaska] Act is nonpunitive, and its retroactive application does not violate the Ex Post Facto Clause." *Id.*, 538 U.S. at 105-106.

Moreover, the United States Supreme Court upheld Kansas's Sexually Violent Predator Act against a challenge that it violated the Ex Post Facto Clause. Kansas v. Hendricks, U.S. ___, 117 S. Ct. 2072 (1997). In upholding the Kansas statute, the Supreme Court held that "the Ex Post Facto Clause, which forbids the application of any new punitive measure to a crime already consummated, has been interpreted to apply to penal statutes." Hendricks at 2086. See also Maples v. McDonald, 668 So. 2d 790, 793 (Ala. Civ. App. 1995). In deciding that the Kansas Act

was not an Ex Post Facto law, the Supreme Court held that the act did not impose additional punishment.

The Court explained that, in order to determine whether a statute is punitive in nature, it proceeds through a two-step inquiry. The first inquiry is a matter of statutory construction. The second inquiry will only reject the "legislature's manifest intent where a party challenging the statute provides 'the clearest proof' that the statutory scheme is so punitive in purpose or effect as to negate the State's intention." Hendricks at 2082 (emphasis added).

The preamble to Alabama's Community Notification Act sets out what the Alabama Legislature intended when it enacted the statute. There, the legislature stated that it acted due to the "danger of recidivism posed by criminal sex offenders." The preamble also states that the Community Notification Act was intended both as a tracking tool for law enforcement agencies in the investigation of criminal sex offenders, as well as for the protection of the public, especially children, from the dangers posed by criminal sex offenders. The primary purpose of the notification provisions is to facilitate the disclosure of information about sex offenders so that the community can protect itself and its children. See Lambert v. California 355 U.S 225, 229, 78 S. Ct. 240, 243 (1957) (Felony registration is "[a]t most ... a law enforcement technique designed for the convenience of law enforcement agencies through which a list of the names and addresses of felons then residing in a given community is

compiled. The disclosure is merely a compilation of former convictions already publicly recorded in the jurisdiction where obtained"). As the Alabama Supreme Court stated in Clayton v. Board of School Commissioners, 552 So. 2d 152, 154 (Ala. 1989), "[A] statute is not rendered retroactive simply because it draws upon facts and information existing prior to its enactment." The mere fact that the Community Notification Act may be "tied to criminal activity is insufficient to render the statute punitive." Hendricks at 2082.

In regard to the Hendricks decision's second prong, the plaintiff has not proffered "the clearest proof" needed to demonstrate that the Community Notification Act is so punitive in purpose or effect as to negate the legislature's expressed intention. In fact, he has not made any allegations whatsoever that would support a determination that the Community Notification Act indeed has such a pervasive punitive effect. The Plaintiff suggests that he has been "branded" a criminal sex offender and as a result, the State of Alabama has wrongfully imposed an affirmative disability or restraint upon him. By contrast, any stigma of the Community Notification Act results not from public display for ridicule and shaming but from the dissemination of accurate information about a criminal record, most of which is already public. The dissemination of truthful information in furtherance of a legitimate governmental objective is not punishment. To the contrary, our system

requires a public indictment, a public trial, and a public imposition of sentence, all of which the offender has previously received.

Virtually every court, including Alabama, that has addressed the issue of whether community notification statutes are Ex Post Facto laws has applied the analysis employed in Hendricks, and has reached the conclusion that such legislative acts, which are designed to give the public notice of sex offenders in their communities, unconstitutional.1

Indeed, Alabama's Community Notification Act is a remedial and regulatory statute, not a punitive one. In the context of the regulatory scheme the State can dispense with individual predictions of future dangerousness and allow the public to assess the risk on the basis of accurate, nonprivate information about the offender's convictions without violating the prohibitions of the Ex Post Facto Clause.

The legislature did not act with punitive intent, and any arguably punitive impact on those persons subject to the provisions of the Community Notification Act is simply an incidental consequence of the statute's remedial provisions. Although some consequences may result

¹ Arizona Dept. of Public Safety v. Superior Court, 949 P. 2d 983 (Ariz, Ct. App. 1997); People v. Fioretti, 63 Cal. Rptr. 2d 367 (Cal. Ct. App. 1997); Ortega v. State, 712 So. 2d 833 (Fla. Dist. Ct. App. 1998); State v. Costello, 643 A.2d 531 (N.H. 1994) People v. Starnes, 653 N.E. 2d 4, 210 (Ill. App. Ct. 1995); State v. Pickens, 558 N.W. 2d 396 (Iowa 1997); State v. Hemby, 957 P. 2d 428 (Kan. 1998); Doe v. Attorney General, 686 N.E.2d 1007 (Mass. 1997); State v. Manning, 532 N.W. 2d 244 (Minn. Ct. App. 1995); In re Parolee, 668 N.Y.S. 2d 53 (N.Y. App. Div. 1998); M.G. v. Travis, 667 N.Y.S. 2d 11 (N.Y. App. Div. 1997); State v. Bruns, 1998 WL 412451 (Ohio Ct. App. Jul 24, 1998); Williford v. Board of Parole and Post-Prison Supervision, 904 P. 2d 1074 (Or. Ct. App. 1995); Commonwealth. v. Mountain, 711 A.2d 473 (Pa. Super. Ct. 1998); Commonwealth. v. Gaffney, 702 A. 2d 565 (Pa. Super. Ct. 1997); Perez v. State, 938 S.W. 2d 761 (Tex. Crim. App. 1997; Kitze v. Commonwealth, 475 S.E. 2d 830 (Va. Ct. App. 1996); Snyder v. State, 912 P. 2d 1127 (Wyo. 1996); State v. Ward, 869 P. 2d 1062 (Wash. 1994).

from the enforcement of the Community Notification Act, that alone does not render it an ex post facto law, nor does it otherwise make the Act unconstitutional. The legislature's intent was not to punish an individual for past activity. Rather, the legislature intended to create a regulatory scheme, and the "restriction of [any] individual comes about as a relevant incident to a regulation of a present situation." De Veau v. Braisted, 363 U.S. 144, 160, 80 S.Ct. 1146, 1155 (1960). Therefore, the Community Notification Act is not an Ex Post Facto law, and the petitioner's arguments to the contrary should be rejected.

III. The Community Notification Act does not violate Mr. Cameron's Eighth Amendment right to be free from cruel and unusual punishment.

Mr. Cameron claims the Community Notification Act violates his Eighth Amendment right to be free from cruel and unusual punishment. The Act is reasonably related to its regulatory purpose and is not punitive. Therefore, in view of our conclusion that the statute is not punitive, it follows that the law is not "cruel and unusual punishment" in violation of the Eighth Amendment. In Smith v. Doe, 538 U.S. 84, 86, 123 S.Ct. 1140 (2002), the United States Supreme Court addressed this issue and stated as follows:

First, the regulatory scheme, in its necessary operation, has not been regarded in the Nation's history and traditions as a punishment. The fact that sex offender registration and notification statutes are of fairly recent origin suggests that the Act was not meant as a punitive measure, or, at least, that it did not involve traditional means of punishing.

538 U.S. at 86, 123 S.Ct. at 1144.

The United States Supreme Court has set forth the standards used to determine such a violation, however. "The standards for judging whether a sentence amounts to cruel and unusual punishment are whether the conditions of confinement shock the conscience, whether the sentence is greatly disproportionate to the offense, or whether it offends evolving notions of decency." U.S. v. Gamboa, 543 F. 2d 545, 548 (5th Cir. 1976).

Courts determine if a punishment is "cruel and unusual" under evolving standards of decency. Atkins v. Va., 536 U.S. 304, 322 (2002); Trop v. Dulles, 356 U.S. 86, 101 (1958). Legislation is the "clearest and most reliable objective evidence of contemporary values." Penry v. Lynaugh, 492 U.S. 302, 331 (1989). "Judgments about the appropriate punishment for an offense belong in the first instance to the legislature." U.S. v. Bajakajian, 524 U.S. 321, 336 (1998). "Reviewing courts...should grant substantial deference to the broad authority that legislatures necessarily possess in determining the types and limits of punishments for crimes." Solem v. Helm, 463 U.S. 277, 290 (1983). "The legislature selects the range of punishments" and it is the duty of the courts to "uphold the legislature if there is any rational basis for so doing." Rummel v. Estelle, 587 F.2d 651, 655 (5th Cir. 1978) (recidivist statute mandating a life sentence to repeat offenders is not unconstitutional even if the offenses were nonviolent). A petitioner does not discharge his burden because he would be treated better in another state or can come up with a more rational system than the one adopted by the legislature. Rummel, 587 F.2d at 655.

As noted, the preamble to Alabama's Community Notification Act clearly sets out what the Alabama Legislature intended when it enacted the statute. There, the legislature stated that it acted due to the "danger of recidivism posed by criminal sex offenders." Ala. Code § 15-20-20.1. Moreover, Section 13A-11-200(a) of the Code states, "The Legislature declares that its intent in imposing certain reporting and registration requirements on criminal sex offenders is to protect the public, especially children, from the dangers posed by criminal sex offenders and not to further punish such offenders." Ala. Code § 13A-11-200(a).

"If the amount of the forfeiture is grossly disproportional to the gravity of the defendant's offense, it is unconstitutional." <u>Bajakajian</u>, 524 U.S. at 337. Proportionality analysis is "guided by objective criteria, including (i) the gravity of the offense and the harshness of the penalty; (ii) the sentences imposed on other criminals in the same jurisdiction; and (iii) the sentence imposed for commission of the same crime in other jurisdictions." <u>Solem v. Helm</u>, 463 U.S. 277, 292 (1983). In this instance, the gravity of Mr. Cameron's offense, Sodomy, warrants certain restrictions. Persons found to have committed a sex offense have a reduced expectation of privacy because of the public's interest in safety and in the effective operation of government. In balancing offender's due process and other rights, and the interests of public security, the

Legislature has found that releasing information about criminal sex offenders to law enforcement agencies and, providing access to or releasing such information about criminal sex offenders to the general public, will further the primary government interest of protecting vulnerable populations and in some instances the public, from potential harm. Moreover, residency, employment, association, and loitering restrictions for criminal sex offenders provide additional protections to vulnerable segments of the public such as schools and child care facilities. "Outside the context of capital punishment, successful challenges to the proportionality of particular sentences [will be] exceedingly rare." Id. at 289-90.

In his complaint, Mr. Cameron decries the conditions of his confinement. Specifically, he suggests that his status as a criminal sex offender has prevented him from participating in the work release program and from making minimum custody. "The Eighth Amendment outlaws cruel and unusual 'punishments,' not 'conditions.'" Farmer v. Brennan, 511 U.S. 825, "Conditions that cannot be said to be cruel and unusual under contemporary standards are not unconsititutional" even if restrictive or harsh, as "they are part of the penalty that criminal offenders pay for their offenses against society." Rhodes v. Chapman, 452 U.S. 337, 347 (1981) (double celling of inmates at a particular facility was not cruel and unusual punishment).

There is no constitutionally guaranteed right to work release. All less restrictive placements, programs, and custodies are privileges to which no offender enjoys any right or entitlement of consideration, let alone participation. The sentence imposed on Inmate Cameron was intended not only as punishment, but to insure his removal from society for a significant period of time. There is no presumption of work release or any other placement when sentenced. Denying Inmate Cameron work release does not increase the length of sentence nor impose an undue hardship.

The primary directive of the ADOC is to insure the protection of the public and to that end all determinations of classifications must and will be predicated. Classification is not predicated merely upon the nomenclature of an offense at the time of sentencing, but rather the elements of the offense which are critical in making determinations of risk. The details of Inmate Cameron's crime are a matter of record and they are significant.

In the light of the foregoing, the State submits that Mr. Cameron cannot prove a set of facts that would entitle him to relief under the theories proffered in his complaint. For that reason, there exists no genuine issue of material fact and the plaintiff's complaint is due to be rejected.

CONCLUSION

Based on the foregoing, Defendants, by and through Attorney General Troy King, respectfully request that this court consider treating this Special Report as a Motion for Summary Judgment, and enter judgment in favor of the Defendants.

RESPECTFULLY SUBMITTED,

TROY KING ATTORNEY GENERAL KIN047

/s/ Joshua S. Bearden_ Joshua S. Bearden (BEA070) ASSISTANT ATTORNEY GENERAL Counsel for Defendants

OF COUNSEL:

OFFICE OF THE ATTORNEY GENERAL 11 South Union Street Montgomery, AL 36130 (334) 242-7300 (334) 242-2433 (fax)

CERTIFICATE OF SERVICE

I hereby certify that I have, this 13th day of March, 2007, served a copy of the foregoing on the plaintiff, by placing same in the United States Mail, postage prepaid and properly addressed as follows:

Jimmy Frank Cameron, #105591 **Bullock County Correctional Facility** 104 Bullock Drive-P.O. Box 5107 Union Springs, AL 36089

Mr. Paul Whaley Director of Classification Alabama Department of Corrections P.O. Box 301501 Montgomery, Alabama 36130

Mr. Kim Thomas Legal Division Alabama Department of Corrections Montgomery, Alabama 36130

> _/s/ Joshua S. Bearden OF COUNSEL

ALABAMA BOARD OF PARDO'S AND PAROLES

REPORT OF INVESTIGATION

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Jimmy Frank Cameron Pre Sentence Investigation

PRESENT OFFICE

County, Court and Case Number:

Franklin County Circuit Court, \$91-086

Offensez

Burglary 2nd

Sentence

DAte of Sentences

Datails of the Offense:

At 3:45 PM on 6-2-91 Linda Ann Ritchie of 613 B. Pierce Street in Russellville, Alabama, reported a burglary of her home. She claims that between the hours of 3:00 and 3:30 PM someone entered her residence, took a microways even, valued at \$300, a [awn Chief lawnower with a Briggs and Stratton motor, valued at \$200, a terner's Bass Guitar, valued at \$100 and a half carton of Bristol eigerettes, valued at \$5.00. Two witnesses suvised Ms. Hitche that they had observed Jimmy Cameron and Ron Taliaferro leading something in a vehicle during the time her house had been broken into. Ms. Ritchie claimed that she was esleep and was of the opinion that someone entered her home through the front door which was not locked.

Jimmy Frank Cameron was developed as a suspect in the burglary. On 6-4-91 Cameron was interrogated by Russellville Investigator William Nale. Readmitted his involvement in the burglary of Na. Ritchie's residence.

Serious Physical Injury Harring Parole:

None

Subject's Statement

"I started staying with Dorthy Nelson at East Side project. The next day I walked toward the ball park. I saw Keith Cameron, Ron Taliaferre and the Baker boys at the house on th corner. I started messing around with them. I was told Ron and Keith was staying there with Linda Richie.

This Sunday about lunch time I was at Dorthym and Ron Taliaferro came over. Ron wanted ma to take him to Grady Olivers. We got in my car and Ron said I

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Jimmy Frank Cameron Pre Sentance Investigation

went to stop and see Linda first. I stopped at Lindas and Ron said I'm going to get what stuff I've got here. Ron came out with a guitar and put it in the car. Ron said help me load the lawn mower. The nower was sitting on the front porch. We put the mower in the trunk of the car. After we got it loaded Ron went in the house and got a microwave and he put it in the back seat. We left and went to Grady Dlivers. Ron sold the mower to a lady at Grady Olivers for \$40.00. We went to a bootlegger in Colbert County and hought beer with the money from the lawn mower. Then we went to Phil Campbell. Ron said his Duddy would give more for the microwave oven. We went on a gravel rd and Ron got rid of the oven. Then we went to Florence and Ron got rid of the guitar name place we stayed that night."

Case Status of Co-defendant:

Ron Taliaferro, Franklin County Circuit Court #91-209, has been indicted on charges of Burglary 2nd and Theft of Property 2nd. His cades are pending court action.

Victim Notification Information:

NA

Victim Impact:

Ms. Ritchie's lawnmover was recovered. However, she suffered a loss of \$305 which was for a microwave oven and a pack of digarettes. Reportedly, the guitar belonged to her son.

Location of Offense:

This offense occurred within the city limits of Russellville, Alabama,

Court Ordered Restitution:

RECURD OF ARRESTS

Prior Arrest Mecord:

9-12-66	Colbert Co. Juvenile Ct.	Petit Larceny	Juvenile probation
3-28-67	Lawrence Co. Cir. Ct. \$A-1672	Bridjarh	. 1 yr. and 1 day
3-28-67	Lawrence Co. Cir. Ct. #A-1673	Burglary	1 yr. and 1 day
3-28-67	Lawrence Co. Cir. Ct. #A-1674	Burglary	1 yr. and 1 đay

Jimmy Frank Cameron Pro Sentence Investigation

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3-28-67	Lawrence Co. Cir. Ct. #A-1675	Burglacy	1 yr. and 1 day
3-28-67	lawrence Co. Cir. Ct. #A-1676	Burglary	1 yr. and 1 day
10-25-67	Lauderdale Co. Cir. Ct.	Burglary 2nd	l yr. end i day
10-25-67	Lauderdale Co. Cir. Ct.	Grand Larceny	1 yr. and 1 day
10-25-67	Lauderdale Co. Cir. Ct.	Receiving and Concealing Stolen Property	1 yr. and I day
2-3-72	Lawrence Co. Cir. Ct. #A-2310	Burglary 2nd	8 years
5-14-76	Escentia Co. Cir. Ct. CC 913	Crime Against Nature	10 years
4-20-80	FD Fultondale, Al.	Driving Under the Influence	•
5-4-81.	Lawrence Co. Cir. Ct. CC 80-210	Burglacy 3rd	5 years
5-4-81	Lawrence Co. Cir. Ct. CC 80-211	Escape	5 years conc. with CC 80-210
5-4-81	Lavrence co. Cir. Ct. CC 80-212	Promoting Prison Contraband	5 years conc. with CC 80-210
5-4-81	Lawrence Co. Cir. Ct. CC 80-213	Arson 1st	5 years conc. with cc 80-210
10-23-85	Alabama Dept. of Public Safety	Driving Under the Influence	
1-3-86	Alabama Dept. of Public Séfety	Driving While Revoked	
9~2-95	Alabama Dept. of Public Safety	Oriving Under the Influence	
6~19~87	Franklin Co. Cir. Ct. CC 86-107	VACSA, Count 1 Promoting Priston Contraband Count 2	Reduced to Attempt on , each count. 360 days county jail-Count 1; 1 year under Count 2, suspended 2 years.
9-14-88	Alabama Dept. of Public Safety	Driving While Revoked	÷
12-17-88	Alabama Dept. of Public Safety	Driving While Revoked	

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JIMNY	rians	Cameron
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10-13-89	Alabama Dept. of Public Bafety	Driving While Ravoked
10-13-89	Alabama Dept. of Public Safety	Driving While Revoked
12-23-89	Alabama Dept. of Public Safety	Driving While Revoked
12-23-89	Alabama Dept. of Public Safety	Driving Under the Influence
2-20-90	Alabama Dept. of Public Safety	Driving Under the Influence
4-21-90	Alabams Dept. of Public Safety	Driving Under the Influence
6-5-90	Alabama Dept. of Public Safety	Driving While REvoked
4-19 -9 1	Alabama Dept. of Public Safety'	Driving While Revoked
4-25-91	Alabama Dept. of Public Safety	Failure to Appear
8-9-91	Alabama Dept. of Public Safety	Failure to Pay
9-5-91	Alabama Dept. of Public Safety	Driving While Revoked
PREDING OF	· ·	•
1-21-91	Marion Co. Cir. Ct. #91-165	Burglary 3rd

PRYSICAL AND MENTAL HEALTH

REvoked

Driving While License

Cameron has a variety of physical problems. He was in a serious vehicle accident in 1982 which resulted in the death of a companion. According to Cameron, both of his shoulders were crushed, his back was broken and he received some brain damage as a result of the accident. Cameron reports that in July of 1991, he was

Nov. 1991 Franklin Co. Dist. Ct.

91-3109

Set for 12-18-91

Jimmy Frank Cameron Pre Sentence Investigation

in a second serious vehicle accident. His brother was killed. According to Cameron, his spine, neck and back were fractured and he suffered a punctured lung. Cameron's injuries were to the extent that he was subsequently approved to draw \$81 Benefits.

Cameron admits a history of alcohol and drug abuse. He claims the most abused drug has been pain killers. He claims he takes the medication to alleviate pain from all of his injuries.

Cameron reported that on one occasion, he completed the substance abuse program at Bryce Mental Hospital in Tuscaloosa, Al.

PAROLE AND PROBATION OFFICER'S REPORTS

Cameron's record speaks for itself. We calculate he has been convicted of 13 felony offenses which would qualify for a sentence under the Alabama Habitual Offender Act.

PROBATION FLAN

Hanney .

In the event Cameron should apply for probation, his home program is to live with his mother and sister at Rt. 3, Box 12-B, Russellville, Al.

Baployment:

Cameron is not physically able to work. He reports he would continue to draw SSI Benefits in the amount of \$407 per routh.

Signed and dated at Russellville, Alabama, this the 10th day of December, 1991.

C. B. Javis

ALABAMI PAROLE AND PROBATION OFFICER

CED/rah

ALMBAMA BOARD OF PARDONS AND PAROLES REPORT OF INVESTIGATION

Dimestonecc

Frank CAM	TERSON		True Name	BING		
· 						<u> </u>
DOB_	12-30-48	He	ight & Weigh	519"	174 lbs.	<u> </u>
	Color	of Hair	Brown	_Color of	Eyes	Green
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James W. Jonanna (d Restitut:	-97 Da Woodroof, Cole	te of Bon	ARetained	Bond James H. Fr	Amt.\$y/Krieti V Appointed_	alls
James W. Jonanna (d Restitut: Parole Yes to Central	Woodroof, Cole ion \$	10-10-97 (date)	ARetained	Bond James H. Fr	Amt.\$y/Krieti V Appointed_	alls
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PBF 203 (3/91)

Jimmy Frank CAMERSON WM DOB: 12-30-48

LEGAL FACTS INVESTIGATION

PRESENT OFFENSE(S)

County, Court & Case Number:

Limestone Co., Circuit Court CC-97-338

Offender

Promoting Prison Centraband II

Sentence:

2 years concurrent

Date of Sentence:

8-28-97

Details of Offense:

At the Limestone Correctional Facility in dormitory \$12 in the first bathroom at A side day room on the 29th day of October, 1996, Correctional Officer Scott Goodwin was performing his assigned duties as a rover in this dormitory. Officer Goodwin noticed inmate Jimmy Cameron looking suspicious in the bottom bathroom. Officer Goodwin reported that he walked to the bathroom where inmate Cameron was standing. officer Goodwin instructed inmate Cameron to step into the bathroom so he could shake him down. Officer Goodwin stated that he noticed that inmate Cameron's eyes were glassy and his speech slurred. Officer Goodwin conducted a shake down of inmate cameron and found (2) white hand rolled cigarettes filled with a green leafy substance that he believed to be marijuana. Officer Goodwin also reported that he found (2) bent paper clips with black marks on the end he believed used for smoking the (2) digarettes. Officer Goodwin stated he notified Lt. Betina Carter of the incident. Officer Goodwin placed the hand rolled eigerettee in a sealed envelope and placed them in the evidence box at the Limestone Correctional Facility. These cigarattes were sent to the forensic laboratory where they tested out to be (-2) grams of marijuans. Inmate Cameron was arrested and charged with Promoting Prison Contraband II after he was indicted. This arrest took place on 7-24-97. Subject plead guilty to this offense on 8-28-97 and received a $\{2\}$ year sentence to run concurrent with all present contences subject is currently serving.

Serious Physical Injury Barring Parolei

None.

Subject's Statement:

Subject plead guilty to this offense on 8-28-97.

Case Status of Co-Defendants:

Nоле.

2

Jimmy Frank CAMERSON WM DOB: 12-30-48 LECAL FACTS INVESTIGATION

Victim Notification Information:

State of Alabama

Victim Impact:

N/A

Location of Offenbor

This offense happened in rural Limestone county.

Court Ordered Restitution:

No restitution was ordered in this case.

RECORD OF ARREST(S)

Prior Arrest Record:

None found in Limestone county.

Subsequent Arrest Record:

None found in Limostone county.

Signed and dated at Athens, Alabama this the 10th day of September, 1997.

Tom Hurley

Alabama Probation and Parole

Officer

TH/kk

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AFFIDAVIT

BEFORE ME, the undersigned authority for said County and State, personally appeared Ann W. Gault, who is known to me, and after being duly sworn, deposed and said as follows:

My name is Ann W. Gault. I am employed as the Board Operations Manager with the Alabama Board of Pardons and Paroles. In that capacity, among other duties, I am the Custodian of the parole files.

The attached Board Order, dated March 6, 2007, is a true and correct copy taken from the parole file of Jimmy Frank Cameron, AIS# 105591S. The Board Order shows that Jimmy Frank Cameron was considered for parole consideration on March 6, 2007, in open public meeting, where he was denied parole and reset for March of 2009.

BOARD OPERATIONS MANAGER

SWORN TO AND SUBSCRIBED before me this 5th day of Which 2007.

EXHIBIT

STAT: JOARD OF FARDONS AND PAROLES MONTGOMERY, ALABAMA

ACTION BY THE BOARD

NAME C		Poeket 63/300%
PAROLE	IS THIS DAY ORDERED	/\$ 11/27/2004
	SONS FOR FAVORING PAROLE OF THE PRISONER AR SUBJECT HAS SERVED SUFFICIENT PORTION OF S INVESTIGATION HAS SEEN MADE OF SUBJECT. SUBJECT'S PAROLE PROGRAM IS ACCEPTABLE. PRISON AUTHORITY REPORT IS SATISFACTORY. UPON ACCEPTANCE BY (STATE OF). I AM OF THE OPINION THAT THERE IS A REASON IF THE PRISONER IS RELEASED, (HEYSHE) WILL LIBERTY WITHOUT VIOLATING THE LAW, AND THAT IS NOT INCOMPATIBLE WITH THE WELFARE OF SO INTERVIEWING PAROLE OFFICER RECOMMENDS.	ENTENCE. ABLE PROBABILITY THAT LIVE AND REMAIN AT T (HIS/HER! BELEASE
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State of Alabama Alabama Department of Corrections

301 S. Ripley Street P. O. Box 301501 Montgomery, AL 36130



DONAL CAMPBELL COMMISSIONER

November 10, 2004

ADMINISTRATIVE REGULATION NUMBER 400

OPR: CLASSIFICATION

CLASSIFICATION OF INMATES

I. GENERAL

This Alabama Department of Corrections (ADOC) Administrative Regulation (AR) establishes responsibilities, policies, and procedures for initial inmate classification at Tutwiler Prison for Women (Tutwiler) and the Receiving and Classification Center (RCC) and for reclassification at all institutions.

II. POLICY

Inmates incarcerated in the ADOC will be classified into groups by security level, custody, and program needs as defined in the ADOC Classification Manual. The ADOC Classification Manual is the document of direction in all matters of inmate classification and procedures thereunto.

III. <u>DEFINITION(S) AND ACRONYM(S)</u>

- A. <u>Central Review Board (CRB)</u>: The CRB is composed of Central Classification Division Classification Supervisors who review the security level, custody, and placement recommendations for inmates made by institutional classification specialists and supervisors, for approval, denial, or amendment.
- B. Receiving and Classification Center (RCC): The Receiving and Classification Center for male inmate is located at the Kilby Correctional Institution, for female inmates it is located at Tutwiler Prison for Women.
- C. <u>Job Board</u>: The institutional Job Board will be composed of the Warden or designee, ICS Officer, Job Supervisors, Classification Personnel where available, and other personnel as required to be designated by the institutional standard operating procedures (SOPs) to consider initial inmate job assignments, inmate job changes, and any other institutional inmate assignment as deemed appropriate. The Warden is ultimately responsible for all decisions made by the institutional Job Board.
- D. <u>ICS</u>: Inmate Control System



Page 14 of 21

- E. Institutional Classification Committee: This committee reviews the security level. custody, and placement of inmates at the institution and submits their recommendations to the CRB. This committee is made up of a Classification Specialist, a Warden or designee, and a Psychologist Associate if a Psychologist is unavailable.
- F. Classification: The process of sorting inmates into groups by security level, custody, and program needs using interviews, tests, scoring instruments, and behavior records as well as official court documents and reports from police and other criminal justice agencies.
- G. Reclassification: The process of periodically reviewing the progress of inmates to determine what, if any, revisions should be made to the placement of inmates within a particular group as to security level, custody, and/or program.
- Security Levels: The rating assigned to the various institutions and placement H. options within the ADOC and to inmates through classification procedures for the purpose of placement within the ADOC.
- I. <u>Custody Levels</u>: A level of supervision required for an inmate at the institution. within the ADOC, where the inmate is confined. An inmate can be assigned a custody level of maximum, close, medium, minimum-in, minimum-out, or community.

IV. **RESPONSIBILITIES**

- A. The Deputy Commissioner of Operations is responsible for the classification function.
- The Director of Classification is responsible for: В.
 - 1. Implementing and evaluating plans and programs for classification.
 - 2. Reviewing and drafting classification regulations.
 - Implementing policy and procedures. 3.
 - 4. Supervising Central Review Board (CRB).
 - 5. Advising institutional classification staff.
 - 6. Developing and updating the classification manual.
- C. The Assistant Director of Classification is responsible for assisting the Director of Classification at both the central and institutional offices.
- D. The CRB is responsible for reviewing and determining the final action to be taken 2 of 5

Page 15 of 21

E. The responsibilities of the Warden or designee to the classification committee include input to classification decision-making based upon the offender's behavior which might affect custody and security level.

٧. **PROCEDURES**

- A. Initial Receiving and Central Classification at RCC and Tutwiler:
 - 1. The institutional Classification Supervisor is responsible for the coordination of the reception, admission, and processing of inmates received at RCC and Tutwiler and for the ongoing classification of inmates.
 - 2. The classification committee, headed by the classification specialist or supervisor, is responsible for providing orientation, scheduling interviews. processing procedures, data compilation and entry, and recommendations consistent with the Classification Manual.
 - 3. The Psychologist or Psychologist Associate are responsible for the following:
 - Performing psychometric evaluation of inmates. a.
 - **b**. Conducting interviews as appropriate.
 - c. Assembling relevant information to the inmate's probable adjustment.
 - d. Providing recommendations for assignment and treatment.
 - Serving as a member of the institutional classification committee. e.

В. Institutional Reclassifications:

- 1. The Classification Supervisor, in accordance with the Classification Manual shall:
 - Implement the classification system as set forth in the a. Classification Manual.
 - b. Supervise the institutional classification staff.
- 2. The Classification Specialist is the chairperson for the institutional reclassification committee and shall:

- Schedule annual reclassification and other reclassification a. (progress review) dates.
- b. Obtain and verify all of the information used in the progress reviews.
- Provide inmates with the information regarding all classification c.
- d. Providing recommendations for assignment and treatment.
- Serving as a member of the institutional classification committee. e.
- Reasons for reclassification prior to the annual date include, but are not 3. limited to:
 - a. The receipt of new information or circumstances which may warrant a change in custody level or institution assignment (such as new convictions or detainers).
 - b. The inmate has completed a recommended program and requires updated recommendations.
 - The Warden directs review of the inmate's status for administrative c. purposes.
 - The inmate's current disciplinary conviction record suggests the d. need for increased supervision.

VI. **DISPOSITION**

Any forms will be disposed of and retained according to the Departmental Records Disposition Authority (RDA).

VII. **FORMS**

The forms prescribed in this regulation may be found in the ADOC Classification Manual.

VIII. SUPERCEDES

This regulation supercedes AR 400, dated April 10, 1985, and AR 401, dated April 3, 1985, and all changes.

IX. **PERFORMANCE**

A. Code of Alabama, 1975, Section 14-1-1 B. ADOC Classification Manual

Donal Campbell, Commissioner

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. .WITCHTOBRED OF CORRECTION. INMATE SUMMARY AS OF 11/20/2036

INST: 945 CODE: JORYK

INHATE: CAMERON. JIAMY FRANK 485: 00105591S

ZACE: #

INST: D45 - BULLDEC CORRECTIONAL FACILITY DORM: GOL MOD ACCC : NO TRY CO

003: 12/30/1349 SSN: 420-70-1094

ALEAS: CAMERON, JIMMY

ALIASE CAMERON, JENMY F

AD4 DT: 12/15/1991 DEAD TIME: BODY 304 DOD

ADH TYPA LIFE SENTENCE

STATA REHOVED FROM SEGREGATION

DURRENT DUST: MED-9 1322ENT CUST 3T: 04/01/2005 PARULE REVIEW DATE: HAR 2007

SECURITY LEWEL: (4) POJR

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0318 LIFE C.5

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PAROLED FRY 050:10/23/00 RYK=02/07/01 DELQ:11/27/00 RECAP:11/02/00 RTW:11/21/00

050:05/10/04 RVC=03/21/05 DELQ:01/31/05 RECAP:01/21/05 RTV:01/21/05 PARSLED FRH

INNATE CURRENTLY HAS NO PROBATION 754 RECORDS

INMAFE HAS NO ESCAPES FROM ADDC SINCE DBSCIS RECORDING 8

DISCIPLE MARY/CITATION SIMMARY

CONTINUED ON NEXT PAGE

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